DISPOSITION FORM For use of this form, see AR 340-15, the proponent agency is TAGCEN. REFERENCE OR OFFICE SYMBOL NPSEN-DB-CI Skagit River, Washington, Nookachamps/Clearlake Non-Structural Alternative Studies

TO Proj. Mgr., Skagit River FROM Ch, Civil Des Sect. DATE 08 May 1979 CMT 1 YANG/rn/3699

1. Attached for your information and use is the summary report on Non-Structural Alternative Studies prepared over the last 3 months.

2. I understand that our report will be the basis of more detailed analysis of certain promising alternative solutions with intent to complete these studies for inclusion of results in the final GDM. Contour maps, work sheets, and backup material for our work are available upon request.

HANSON

1. C. M. S. W. S.

cc: <u>Farrar/McKinley</u> Harnisch/Thompson Hanson/Yang

Pnr

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HANSON/EN-DB

DERRICK/EN-DB

ED-DB FILE

5 April 1979

NPSEN-DB-CI

MEMO FOR: ' RECORD

SUBJECT: Feasibility of Structural and Non-Structural Flood Control Alternatives for Nookachamps, Clear Lake, Sterling, Lower Sedro Woolley, and West Mount Vernon, Skagit County, Washington

1. Two field reconnaissance trips were taken to collect information needed for evaluation of the feasibility of various flood control alternatives in the subject areas : first of which was covered in a Memorandum for Record dated 2 February 1979 by Yang (copy attached as inclosure 1 for ready reference). It involved visual inspection of possible levee alinement locations and general field conditions as well as discussions with local residents concerning their views and 122.1 experiences of the flood problems. The second field trip was undertaken on 13-15 March 1979 by Bob Hohlweg, Glen Stevens, Don Thompson, and Simon Yang. It consisted of review of areas not covered by contour maps available at the time of the first trip and detailed inventory of houses and farm facilities for the purposes of evaluation of non-structural alternatives and comparison of costs and benefits for all the alternatives. Both trips were participated in by Mr. Don Nelson, Flood Coordinator for Skagit County. Mr. Jack Morris

made separate real estate surveys and Karen Northup made visual inspection of the possible levee alinement locations and found no significant environmental conflicts with the levees around Clear Lake and along Mud Lake. There are reports of a bald eagle's nest located at the south end of Clear Lake. Such would have to be coordinated with the United States Fish and Wildlife Service; however, Ms. Northup did not feel the levees would significantly impact the habitat of this species. Photographs were taken during both field trips and are catalogued and available for viewing in Civil Design Section.

2. Field inspections revealed that most houses in the Nookachamps and Clear Lake areas were built or floodproofed to a level above the 1951 flood (about a 15-year event), none had flooding of the first floor in the 1975 flood (an estimated 10-year event). In fact, many residents who are not recent arrivals could relate to the 1951 flood, indicating that common sense and conventional wisdom had dictated a certain degree of protection for houses knowingly built in the flood plains. There are cases like that of Judge Ward's house which had living spaces elevated above the estimated 100-year with project flood level. Most of the heavily invested, expensive homes in the Sterling area also were built on high grounds above the 100-year flood level. Since many houses have already been floodproofed or have built-in basements, further raising of the houses becomes both structurally and economically impractical, especially in view of the fact that surprisingly highwater velocities were experienced by residents in the Nookachamps during the 1975 flood. During the second field reconnaissance trip



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some elevations indicated on the contour maps of Nookachamps area were found to be 4 or 5 feet to as much as 10 feet off compared to other information sources.

3. Among the more vocal residents in the Nookachamps area that we had discussions with, Mr. Larry G. Gadbois indicated strongly that he objected to the Skagit Levee project, thinking it offered protection to the downstream areas at the expense of the Nookachamps area. After being told by Don Nelson and Don Thompson that the effect of a 100-year frequency flood would be so disastrous to the whole lower Skagit Valley that it may never recover fully, and certainly will affect the Nookachamps area economically if not, otherwise, he changed his views somewhat. It has also been noted that many residents shared the misconception with Mrs. Don Austin that the levee project will put 2 feet of additional water into Nookachamps in any flood event, whereas our projection of an additional 1.5 feet of water is for the 100-year flood. These misunderstandings pointed out the need for more lucid explanations to the local residents as to the purposes and effects of the project on all the areas affected as well as the possible consequences of not doing the project.

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4. Eased upon the field information gathered and input from Real Estate Division, F&M Branch, H&H Branch, Estimating Section as well as contour maps, a dozen levee arrangements and ten non-structural solutions were considered. See table showing the various solutions considered for each of the areas studied (inclosure 2). Quantity and Cost calculations were made for combinations of levee alinements and least-cost non-structural alternatives protecting each area to the level of an estimated 100-year flood. The levee alinements are indicated on the aerial photograph of the Nookachamps - Clear Lake vicinity (inclosure 3). A summary of cost calculations is shown in inclosure 4. Benefit and Penefit/Cost ratio calculations provided by Economic Evaluation Section indicated that due to limited benefits that could be derived from induced damages and the high cost of the various possible protective measures, flood protection of the areas studied are not economically feasible. Using an interest rate of 6-7/8 percent, the Benefit/Cost ratios for various alternatives range from C.11 to U.71. A summary of the alternatives and Benefit/ Cost ratios for the areas studied is attached as inclosure 5.

5 Incl As

cc: Cook (Proj Mgr) Brooks (Skagit Study) Thompson (Economics) Newbill (F & M Br) Soyle (Hydraulics) Stevens (hydrology) Morris (RE) Y ang/Hanson (Civ Des Sec) Northup (ERS)

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ED-DB FILE

2 February 1979

NPSEN-DB-CI

MEMORANDUM FOR: RECORD

SUBJECT: Field Reconnaissance of Nookachamps Area on Skagit River, Washington

1. Upon verbal request from Vernon Cook of Design Branch. in a meeting on 25 January 1979, a mini task force was organized for the purpose of collecting field information and study possible alternatives to alleviate possible induced damages that could be caused by the proposed Skagit levee project at and downstream of Nookachamps area.

2. A field reconnaissance trip was undertaken on 29-30 January 1979 by Don Thompson (Economics), Bob Newbill (Foundations and Materials). Wayne Wagner (Hydraulics). Glen Stevens (Hydrology), Jack Morris (Real Estate), and Simon Yang (Civil Design).

3. During the field reconnaissance, visual inspection of the possible levee alinements were made, photographs taken. and high-water marks and information on past floods, as told by local residents and Mr. Don Nelson of the Skagit County Engineer's office, were related to contour map of the area. Based on several field sources and hydrological and hydraulic calculations made prior to the field trip, the 1975 winter high water was established to be at elevation 39 feet <u>+</u> within the accuracy limits of the available contour map. Pending completion of remaining portion of the contour map. at least one additional field reconnaissance trip will be needed to assess and verify field conditions as well as to complete calculations needed to evaluate some of the alternatives.

4. Alternative solutions of structural and nonstructural nature besides levees were also field investigated for the Nookachamps area in general, as well as west Mount Vernon, Sterling. and Clear Lake areas. Guided by Mr. Don Nelson, a number of local residents were visited by the reconnaissance team. Their views of the flood problems and solutions, as well as historical flood information, were sought. The information obtained is listed by name of source as follows:

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SUBJECT: Field Reconnaissance of Nookachamps Area on Skagit River, Washington

a. Mr. Moore, who lives in the house located on high ground at northwest corner of Swan Road bridge over Nookachamps Creek, told the team of the benchmark on the southeast corner of the bridge. Benchmark elevation is 39.62 feet. He also pointed out the 1975 highwater marks painted on power poles along Swan Road. He mentioned that raising Swan Road as a method of floodproofing was considered by local residents, but found it impractical because the height required. Based on the benchmark elevation, using a hand level, the 1975 highwater mark is pegged at an approximate elevation of 39 feet. (See photographs of the general area of Swan Road Bridge.)

b. Mrs. Gadbois was interviewed at the Gadbois meat business located on the east side of Mud Lake Road about 1,000 feet northeast of the T intersection with Swan Road. She indicated that the 1975 high water reached within 2 inches of the road surface in front of their business and was on the porch of Mr. Gadbois Senior's house located southwest of the T intersection. Field check of these elevation points confirmed high-water marks observed on the power poles along Swan Road.

c. Mrs. Ward indicated that during the 1975 high water, there were 7 inches of water on the concrete ground floor slab of the house which has estimated elevation of 39 feet. It has elevated living spaces on the second floor level. However, the horse barn had about 2-1/2 feet of water. Based on this information and field level check. the 1975 high-water elevation at this location is estimated to be 39.6 feet. This house is well floodproofed against an estimated 100-year flood. Photographs of the house were taken.

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d. Discussion with Mr. Ken Johnson on his dairy farm revealed that in the 1951 flood his father had housed the cattle on the second floor of the barn. Since then the herd required to operate a viable dairy farm has grown steadily from the maximum number of 80 head that Mr. Johnson's father owned to his present herd of 300, with 150 milk cows, 130 of which are being milked. This increase in herd size also precludes the possibility of neighboring farms assisting each other by providing temporary shelter or high ground during floods. Besides, the moving of cattle during floods is extremely difficult and causes unrest and loss of milk production. Each relocation takes about a week. During the 1975 high water, Mr. Johnson had accommodated the cows on high ground near the machine shed and on the front lawn of his house. He felt what was needed was some simple milking facility with concrete slab and overhead shelter to accommodate milking each cow at least once every 24 hours to avoid damage to cow's health and capacity for future milk production. A cattle pad of 1-1/2 to 2 acres in size

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SUBJECT: Field Reconnaissance of Nookachamps Area on Skagit River, Washington

will be needed to accommodate 300 cows during floods, based on the minimum need of about 50 square feet per cow or 8-foot by 16-foot space per three cows. In 1975 he suffered minor damage because milk delivery was made just before isolation due to flooding occurred. Mr. Johnson indicated the high-water levels on the milk barn (see photographs). Based on this information and contour map, available natural ground elevation near the milk barn is about 39 feet. The high-water elevations were estimated to be about 41.7 feet for 1951 high water and 39.8 feet for 1975. (Estimated water levels are: 42.5 feet for 100-year flood without project, 44 feet for 100-year flood with project at day 1, and 44.5 feet for 100-year flood at end of project life.) Mr. Johnson also indicated that 1975 high water came within 2-1/2 feet of first floor of his house, but various essential machinery and facilities such as electric pumps, water heater, furnace. etc. are all above the 1951 highwater level which is the level of protection he would prefer. Mr. Johnson also discussed flood history of the area. He indicated that during the 1975 high water only one home had water in the first floor and in 1951 three homes had flooding of the first floor that was consistent with field observations that most homes were floodproofed to at least a ten-year event. He had also rejected the idea of ring diking around the farm facilities since it will be costly involving extensive diking and offer little security due to constant fear of breaching of the dike which would be disasterous. He echoed opinion of some of the other local residents that the Burlington Northern Railroad Bridge is a major bottleneck.

e. Mr. and Mrs. Don Austin told about having 3 inches of water in their house in 1951, and in 1921 water was up to the window sill (about 2 feet of water in the house). In 1975 the water level was at third of the four concrete block steps leading from the walk to the porch (about 1 foot below floor of house or 2 feet above the walk and 5 feet above the field to the west of the house. They told about hearing the roar of the water coming up the east fork of the Nookachamps Creek at the Highway 9 bridge which is a serious constriction point. Mrs. Austin realized they are in a flood area, but still likes their house and surroundings (they were making extensive repairs and remodeling their house.) Mrs. Austin's main concerns about the Skagit levee project are: (1) will the project increase flood level on their property by leveeing off other former outlets that could have offered relief to their area (e.g. Samish and Burlington areas; Burlington dikes were breached offering some relicf in 1951 high water.). (2) she's concerned about at what frequency flood would they begin to sustain induced damages? She shared with other local residents the misconception that the 2 feet of additional water we projected for the 100-year flood can be expected for all flood events. She also had questions about the accuracy of our study methods and prediction



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SUBJECT: Field Reconnaissance of Nookachamps Area on Skagit River. Washington

of high-water levels. More study of the possible induced damage water levels for various flood events is urged by this reconnaissance team. Team members also suggested that due to his familiarity with the area, Mr. Don Nelson of the Skagit County engineer's office could provide additional input. Therefore, he should be asked to review these field notes.

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cc:

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Cook (Proj Mgr) Brooks (Skagit Study) Thompson (Economics) Newbill (F & M Br) Wagner (Hydraulics) Stevens (Hydrology) Morris (RE) Yang/Hanson (Civ Des Sec)

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ALTERNATIVE SOLUTIONS CONSIDERED :

AREAS SOLUTIONS	NOOKA- CHAMPS	CLEAR SEDRO-WOOLLEY LAKE /STERLING		WEST MT. VERNON	
STRUCTURAL LEVEES	YES, NOT COST EFFECTIVE	YE5	YES	-No YES	
NON-STRUCTURAL SOLUTIONS RE-ARRANGE INDOOR ITEMS	ALREADY DONE	ALREADY DONE	ALREADY DONE	ALREADY DONE	
MINOR_ FLOOD PROOF	NOT EFFECTIVE	NOT EFFECTIVE	NOT	NOT EFFECTIVE	
RAISE BLDG.	YES	YES	YES	NO	
RELOCATE TRAILERS	YES	YES	NO	YES	
REMOVE BLDG,	YES	YES	NO	YES	
RING DIKE	YES 1	YES	NO	NO	
ELEVATED PAD, MOUNDS	YES	NO	NO	NO	
FLOWAGE EASEMENT	LOCAL ITEM	LOCAL ITEM	LOCAL ITEM	LOCAL ITEM	
FLOOD INSURANCE SUBSIDY	\sum	$\langle \rangle$			
FLOOD FORECAST & WARNING	(¥	¥	ł	

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ESTIMATED COSTS OF FLOOD CONTROL METHODS

	AREAS	NOOKA-	CLEAR		LOWER	WEST
-1	METHODA	CHAMPS	LAKE	STERLING	SEDRO- WOOLLEY	MT. VERNON
1	STRUCTURAL	\$A″ \$11,013,000	*c+++ * \$ 995,000	\$1,342,000		
	LEVEES	(\$7,500)	(\$1,500)	(\$1,000)		
	NON-			, l	4	
	STRUCTURAL	\$1,054,000	\$ 2,157,500	\$ 170,000	\$253,500	\$1,220,000
	SOLUTIONS	B/C = 0, 29			B/c = 0.40	B/c = 0.37
	BREAKDOWN OF NON- STRUCTURAL SOLUTION COSTS =				14	
RANGER	RAISE BLOGS	\$ 192,500	\$ 747,500	\$ 170,000	\$ 32,500	-
	MOVE TRAILERS	\$ 45,000	\$ 273,000	- 14	-	YES
	Buy-outs	\$ 678,000	\$ 705,000		\$ 221,000	\$1,220,000
	RING DIKES	_	\$ 432,000	-	-	-
	CATTLE PAD	# 138,500	-	-	-	-
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NOTES :

ALL COSTS ARE ESTIMATED FOR PROTECTION AGAINST 100 YR FLOOD. FIGURES IN BRACKETS ARE ESTIMATED ANNUAL MAINTENANCE COSTS * THIS IS BASED ON THE LEAST COST ALLNEMENTS HOWEVER, INTERIOR DRAINAGE COSTS COULD RAISE THIS FIGURE TO ABOVE \$1,000,000.

S. YANG 14 APRIL, 1979

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S. YANG 27 MAR, 79

ESTIMATED COSTS FOR LEVEE ALIGNMENTS IN THE NOOKACHAMPS VICINITY: 100 YR. EVENT DESIGN UNLESS OTHERWISE NOTED 1. STERLING - LEVEE SEGMENTS 2 & 7 INITIAL FEDERAL & NON-FEDERAL COST = # 1,342,000 ANNUAL MAINTENANCE COST (\$0.6 HILE) = \$ 1,000 2. DIKE "A" ALONG SKAGIT RIVER 100 yr. \$ 11,013,000 INITIAL FEDERAL & NON - FEDERAL COST : 50 YR. \$ 9,120,000 ANNUAL MAINTENANCE COST (~ 6 MILES) : \$ 7,500 ABOVE COSTS DO NOT INCLUDE COST OF ADDITIONAL LEVEE HEIGHT NEEDED FOR DOWN STREAM LEVEES DUE TO LOSS OF RESERVOIR SPACE. FOLLOWING LEVEE ALIGNMENTS PROTECT CLEAR LAKE AREA: 3. DIKES "B" & "H" = \$3,570,000 INITIAL FEPERAL & NON-FEDERAL COST = # 2,000 ANNUAL MAINTENANCE COST (~1.7 MILE) 4. DIKES "B" & "I" \$ 3,915,000 INITIAL FEDERAL & NON-FEDERAL COST = \$ 2,000 ANNUAL MAINTENANCE COST (21.8 MILE) = 5. DIKES "C" & H" INITIAL FEDERAL & NON-FEDERAL COST : # 995,000 ANNUAL MAINTENANCE COST (#1 MILE) = # 1,500 6. DIKES "C" & "I" INITIAL FEDERAL & NON-FEDERAL COST : \$ 1,227,000 ANNUAL MAINTENANCE COST = # 1,500

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S.YANG 27 MAR. 79

- 7. DIKES "D","E" & "H" INITIAL FEDERAL & NON-FEDERAL COST = \$ 1,140,000 ANNUAL MAINTENANCE COST (≈ 1.7 MILE) = \$ 2,000
 - 8. DIKES "D", "E" & "I" INITIAL FEDERAL & NON-FEDERAL COST = \$ 1,485,000 ANNUAL MAINTENANCE COST = \$ 2,000
 - 9. DIKES "F" & "H" INITIAL FEDERAL & NON-FEDERAL COST = \$2,332,000 ANNUAL MAINTENANCE COST (\$2.7. MILES) = \$3,500
 - 10. DIKES "F" & "I" INITIAL FEDERAL & NON-FEDERAL COST : \$ 2,677,000 ANNUAL MAINTENANCE COST (\$2.2 MILES) : \$3,500
 - II. DIKES "G" & H" INITIAL FEDERAL & NON-FEDERAL COST = \$ 1,840,000 ANNUAL MAINTENANCE COST (\$2.2 MILES) = \$2,800

12. DIKES "G" & "I" INITIAL FEDERAL & NON-FEDERAL COST = \$2,185,000 ANNUAL MAINTENANCE COST = \$2,800

5. YANG 31 MAR.79 CLEAR LAKE NON-STRUCTURAL SOLUTIONS & COSTS = 1. RAISE STRUCTURES \$ 50,000 10 LCS @ \$ 5,000 77 LCM @ \$7,500 \$ 577,500 12 LCL @ \$ 10,000 \$ 120,000 2. MOVE 21 TRAILER HOMES & PURCHASE LAND MOVE 21 TRAILERS @ \$3,000 EACH \$ 63,000___ 21 LOTS @ \$ 10,000 EACH \$ 210,000 \$ 425,000 3. BUY OUT 28 PROPERTIES TOTAL VALUE 280,000 LAND PURCHASE 28 LOTS @ \$ 10,000 EACH \$ 198,000 4. RING DIKE SCHOOL & 2 LCS. # 234,000 S. RING DIKE BUSINESS DISTRICT BLOCK_ \$ 2,157,500 \$ 2,296, ACG WEST MT. VERNON NON-STRUCTURAL SOLUTION COSTS AS PER. REAL ESTATE DIVISION \$ 976,000 ESTIMATED COST : 146,000 15% CONTINGENCIES 10% ENGINEERING & ADMINISTRATION 98,000

TOTAL

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11,605,025

1,220,000

	5	YANG 31 M	1AR.79
NOOKACHAMPS AREA NON-STRUCTURAL SOLUTIO	NS	& Costs	:
1. RAISE STRUCTURES			
6 LCS @ \$ 5,000	\$	30,000	5 1 5 75
11 LCM @ \$ 7,500	\$ #	82,500	
8 LCL @ \$ 10,000	#	80,000	
			*
2. MOVE 3 LARGE TRAILER HOMES & ISMALL	\$	15,000	· • ·
BUY 3 LOTS @ \$ 10,000 EACH	\$	30,000	#2
3. BUY OUT 18 PROPERTIES TOTAL VALUE	#	498,000	
18 LOTS @ \$10,000 EACH	\$	180,000	1 2
4. JOHNSON FARM CATTLE PAD	\$	138,500	
11.	\$	1,054,000	
<i>¹</i>1 ,069,00	Ċ	1,596,500)
STERLING NON-STRUCTURAL SOLUTION COSTS	:		

	STERLING	N	ON-STRI	ICTU	RAL SOLUTION	costs	:		
	RAISE	9	LCS	Q	\$5,000	•	\$	45,000	
		6	LCM	C	\$7,500		\$	45,000	
		8	LCL	C	\$ 10,000		\$	80,000	321,00
				-	,		#	170,000	197,50
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LOWER SEDRO - WOOLLEY NON-STRUCTURAL SOLUTION COSTS : \$ 22,500 RAISE 3 LCM @ \$7,500 1 LCL @ \$10,000 \$ 10,000 \$ 151,000 BUY OUT 7 PROPERTIES TOTAL VALUE 7 LOTS @ \$10,000 70,000 253,500 \$ 390,500 196,50

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Esteral de (SKAGIT RIVER) -fraget sines northe champie Dike A- 50 gr Horiding 2/6/79 YANG 23 Mar. 79 22 Federal Cost 6:05 664,060 C.Y. Conternant 4.017.563 12.85 11/3200 C.Y. - Juss II 1,428,920 12.85 Riphip - Class II 5530 C.Y. 71,060 6.70 42,010 C.Y. pavel fifter 281,467 22,340 Ciy. 227,868 6.00 39,790 C.Y, 238,740 Sooin 238,760 S.Y. (50 Ac) 15,000 ippiling 263,400 S.Y. 0.50 -6"der 131,700 Paravation, common 3.50 3660 CY, 12,810 800:00 4-10'×10'BOX CULVERTS 4×170 GF. 544.000 WITH INLET, OUTLET STRUCTURES AND GATES Arouel leve top - 6" 7580 C.Y. 37,900 non - Federal but Londs (Private) 3000.00 76.3 Ac. 228,900 +25% Cont. 1,823,982 TOTAL \$ 9,119,910 Say \$ 9,120,000

NOOKACHAMPS A	AREA E	STI	MAT	ING :	SHEE	<u>r</u> ,	15.	D (SIA	JAN ROAD)
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ITEM AND DESCRIPTION	QUANTITY	UNIT	MAT'L	LABOR	EQUIP.	SUB- CONT.	MATERIAL	LABOR	EQUIPMENT	TOTAL
FEDERAL COST							a. 22			
STR PPING - EG Dees)	63. +12	Siy.			.	0.50	31,705			
Emparkment	266.520	C.Y.				6.05	1,612,446			
Topsoil	10,330	C.Y.				6.00	61,980			
Section	61,950	Si%	(13	AC)		1500-	19,500			
GRAVER Leves Top - 5"	1160	C.Y.				5.0	5,800		_	
4 - 10'× 10' BOX CULVERTS	4x190	L.F.				800.0	608,000			
WITH INLET & OUTLET STRUCTUR	ES									
AND GATES.					-	200	04.2			
2-36°C.M.P.	240	L.F.				35-	8,400			
CONC, HEADWALLS	2	EA				1000	2,000			
Z- FLAPGATES - 36	2	EA				1200	2,400			
NON FEDERAL COST	•									
LANDS				1.5		2.0.00				\$ 2 188 2-
Public	0.84	Ac.				2000	2,520		hard dut	12400,0
Private	12.6	Aci				2000	51,800		165 10 6001	1 21101-
6 graval road top	150	C.Y.				10.	1,500	49 (z.	10 AL	# 2,110,4
Accesse atiz	7	20.				500-	3.500		par	# 2,110,00
Pour antrust	10,740	3.1/				6-	64,911			
Tapasil	1000	C.Y.				6.2	6,000		-	
Linit cert	6000	2:Y				0,50	1,000			
Artigering Consum	7100	Pit	·			0.00	6,050			
etringing Fic	240	51/1				1.00	460			
A/c - 2	280	P'7				4	1,120		-	
		/								

(Previous editions are obsolete.)